Iowa Department of Human Services

Allocation of Specific Federal and State Funds

Social Services Block Grant
Temporary Assistance for Needy Families
Other State Funds

Temporary Assistance for Needy Families

Purpose

Temporary Assistance for Needy Families (TANF) is a federal block grant that allows states flexibility in using funds to: help needy families care for children; end dependence on public benefits by promoting work; reduce out-of-wedlock pregnancies; and encourage the formation and maintenance of two-parent families.

Who Is Helped

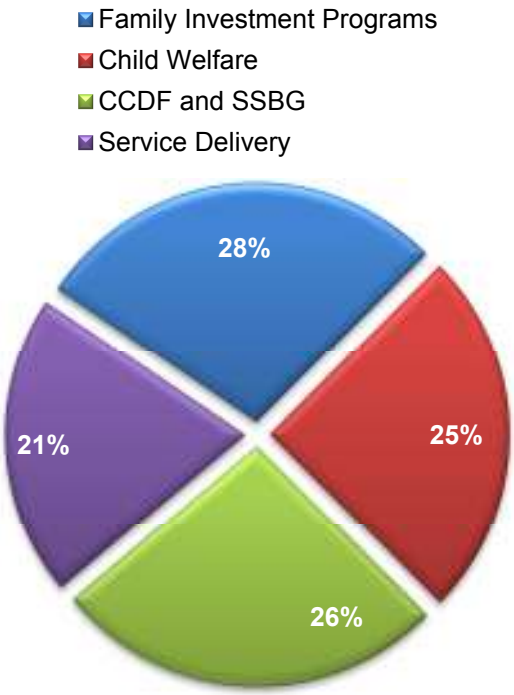
TANF was created under the welfare reform legislation of 1996. Reform eliminated Aid to Families with Dependent Children (AFDC), ending federal entitlement and creating a flexible funding source for states to use in helping needy families achieve self-sufficiency.

TANF funds are used to:

1. Assist needy families so that children can be cared for in their own homes or in the homes of relatives
2. Reduce the dependence of needy parents on government benefits by promoting job preparation, work and marriage
3. Prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual goals for preventing and reducing the incidence of these pregnancies
4. Encourage the formation and maintenance of two-parent families.

Flexibility in the program allows transfer of a combined total of 30 percent of annual TANF funds to the Child Care Development Fund (CCDF) and the Social Services Block Grant (SSBG).

Utilization of TANF by Program SFY12



✓ *Cash assistance is limited to five years (lifetime) and assistance promotes work, responsibility and self-sufficiency.*

Services

TANF funds are used for benefits and services targeted to needy families, as well as for service delivery and administrative expenses.

The Family Investment Program (FIP) is the primary program that assists needy families so that children can be cared for in their own homes or in the homes of relatives.

Programs designed to reduce dependence of needy parents on government benefits include:

- PROMISE JOBS
- Family Development and Self-Sufficiency (FaDSS)
- Family Self-Sufficiency Grants (FSSG)

	Preventing and reducing the incidence of out-of-wedlock pregnancies and encouraging the formation and maintenance of two-parent families is supported by the following programs: • Pregnancy Prevention • Child Abuse Prevention • Child Welfare (selected programs) • Promoting Healthy Marriage Transfers to support other programs include transfers for: • Child Care Assistance • Early Childhood Iowa Grants • Social Services Block Grant • Service Delivery
	✓ Using a small portion of TANF funding for promoting healthy marriage allows the state to expand categorical eligibility for food assistance thus providing food assistance benefits to more Iowans in need.
Goals & Strategies	Strategies, goals and performance results for TANF are presented with the programs that TANF funds support.
SFY 2014 & 2015 Budget Drivers	Iowa's annual TANF award is $131,030,394. The Iowa legislature allocates the grant award annually under the general categories described on the previous page. TANF funds not spent in the year awarded remain available to the state for the future years. The Department's recommendation for allocation of available TANF funds in SFY14 and SFY15 is presented following this narrative. The key budget drivers impacting the Department's recommendations include: • increasing/decreasing need in the program/service areas in which TANF can be used • limits on administrative costs • maintenance of effort (MOE) requirements • anticipated changes in TANF carryforwards between fiscal years
	✓ *Use of TANF funds for administration of TANF programs is limited to 15 percent - Iowa spends less than 10 percent.* ✓ *State funds of at least 80 percent of spending under the prior ADCF programs (pre-reform) must be expended as maintenance of effort (MOE). Iowa's MOE for TANF is $65,845,626.*

IOWA DEPARTMENT OF HUMAN SERVICES
TEMPORARY ASSISTANCE FOR NEEDY FAMILIES FUNDING FOR SFY 2014

Iowa's Annual TANF Award = $131,030,394 Iowa's State Maintenance of Effort Requirement = $65,845,626

Appropriation	Detail of Appropriation	SFY 13 Appropriation	Proposed Changes	Detail of Appropriation	SFY 14 Proposed
Family Investment Program (FIP/JOBS)		$38,218,126	(2,218,506)		$35,999,620
FIP	$18,091,965		(1,673,417)	$16,418,548	
JOBS	$12,411,528		(545,089)	$11,866,439	
FaDSS	$2,898,980			$2,898,980	
Family Self-Sufficiency Grants (FSSG)	$1,698,400			$1,698,400	
Technology Needs	$1,037,186			$1,037,186	
Teen Pregnancy Prevention	$1,930,067			$1,930,067	
Child Abuse Prevention	$125,000			$125,000	
Expanded Categorical Eligibility for Food Assistance	$25,000			$25,000	
Eligibility System Development (FIP share only of new system for Medicaid, Health Benefit Exchange, CHIP, FIP, and Food Assistance)			5,050,451		$5,050,451
Child Care Transfers		$22,732,687	700,000		$23,432,687
Child Care Assistance Program	$16,382,687		700,000	$17,082,687	
Early Childhood Iowa Grants	$6,350,000			$6,350,000	
SSBG Transfers		$12,962,008			$12,962,008
General Administration	$770,156			$770,156	
Field Operations	$6,608,812			$6,608,812	
Child and Family Services	$688,988			$688,988	
Mental Health and Disability Services	$4,894,052			$4,894,052	
General Administration		$2,973,844			$2,973,844
Field Operations		$24,687,420			$24,687,420
Child and Family Services		$31,395,442			$31,395,442
Totals		$132,969,527	3,531,945		$136,501,472

Funded by surplus $1,939,133 $5,471,078

IOWA DEPARTMENT OF HUMAN SERVICES
TEMPORARY ASSISTANCE FOR NEEDY FAMILIES FUNDING FOR SFY 2015

Iowa's Annual TANF Award = $131,030,394 Iowa's State Maintenance of Effort Requirement = $65,845,626

Appropriation	Detail of Appropriation	SFY 13 Appropriation	Proposed Changes	Detail of Appropriation	SFY 15 Proposed
Family Investment Program (FIP/JOBS)		$38,218,126	(2,196,145)		$36,021,981
FIP	$18,091,965		(1,607,857)	$16,484,108	
JOBS	$12,411,528		(588,288)	$11,823,240	
FaDSS	$2,898,980			$2,898,980	
Family Self-Sufficiency Grants (FSSG)	$1,698,400			$1,698,400	
Technology Needs	$1,037,186			$1,037,186	
Teen Pregnancy Prevention	$1,930,067			$1,930,067	
Child Abuse Prevention	$125,000			$125,000	
Expanded Categorical Eligibility for Food Assistance	$25,000			$25,000	
Eligibility System Development (FIP share only of new system for Medicaid, Health Benefit Exchange, CHIP, FIP, and Food Assistance)			476,819		$476,819
Child Care Transfers		$22,732,687			$22,732,687
Child Care Assistance Program	$16,382,687			$16,382,687	
Early Childhood Iowa Grants	$6,350,000			$6,350,000	
SSBG Transfers		$12,962,008			$12,962,008
General Administration	$770,156			$770,156	
Field Operations	$6,608,812			$6,608,812	
Child and Family Services	$688,988			$688,988	
Mental Health and Disability Services	$4,894,052			$4,894,052	
General Administration		$2,973,844			$2,973,844
Field Operations		$24,687,420			$24,687,420
Child and Family Services		$31,395,442			$31,395,442
Totals		$132,969,527	(1,719,326)		$131,250,201

Funded by surplus $1,939,133 $219,807

Social Services Block Grant

Purpose

SSBG-funded programs assist individuals or families to become less dependent on others for financial support or personal care; protect vulnerable children and/or adults; avoid unnecessary or premature institutionalization; and assist in gaining appropriate placement if institutionalization is necessary.

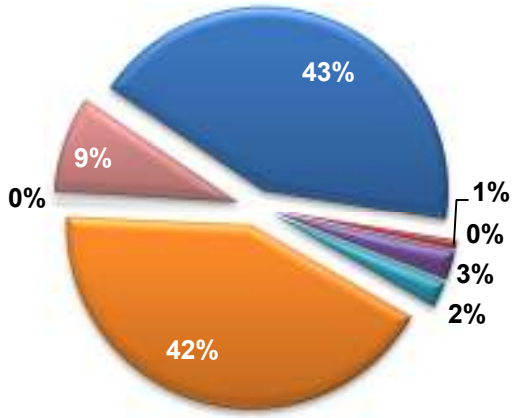
Who Is Helped

Iowa's intended use plan* for the state's SSBG allocation is to advance the following SSBG goals:

- Achieving or maintaining economic self-support to prevent, reduce, or eliminate dependency.
- Achieving or maintaining self-sufficiency, including reduction or prevention of dependency.
- Preventing or remedying neglect, abuse, or exploitation of children and adults unable to protect their own interests, or preserving, rehabilitating or reuniting families.
- Preventing or reducing inappropriate institutional care by providing for community-based care, home-based care, or other forms of less intensive care.
- Securing referral or admission for institutional care when other forms of care are not appropriate, or providing services to individuals in institutions.

*The 2013 SSBG Pre-Expenditure Report (intended use plan) is available on the DHS website under Reports.

How SSBG Funds Are Utilized, by Program



- ✓ *The federal SSBG allocation has remained consistent at approximately $16.6 million for the past 5 years.*
- ✓ *This federal block grant is currently threatened by two possible Congressional actions:*
  - *Sequestration, as outlined in the Budget Control Act of 2011, which would reduce Iowa's allocation from $16.6 million to $15.2 million or less.*
  - *Total elimination of the block grant under the proposed House FFY 2013 Budget Resolution.*

Goals & Strategies

Goal: Promote Iowan's Behavioral Health Status

Strategies:

- Assure children with mental health conditions can be effectively served in Iowa and have effective community based options
- Provide access to mental health services

Goal: promote Choice for Persons with Disabilities

Strategies:

SFY 12 key performance

- Under Iowa's Money Follows the Person program, 64 percent of consumers transitioned from institutional placement to community placements within 6 months of enrollment.
- Since 2008, 187 consumers have transtioned out of ICF/MR placements to qualified living arrangements in the

	• Promote access to community based options for persons with disabilities. Goal: Improve safety, permanency, and well-being for Iowa's children Strategies: • Provide access to child welfare services • Promote best practice in service delivery	community. • 97 percent of abuse assessment reports meet timeliness requirements • 95 percent of children alleged to be victims of abuse are seen within required 1 hour and 24 hour timeframes • 91 percent of children are safe from re-abuse. • Iowa achieved a 138 rating in FFY11 for assuring children whose parental rights have been terminated are adopted within 2 years. This exceeds the national average of 106.4
	✓ *HHS' Administration for Children & Families (ACF) has implemented new performance measure strategies to improve States' efficiency in planning for the use of SSBG funding.* • *States will receive an overall performance score reflecting the percentage of all SSBG allocated dollars that were spent as the state projected. The target is 85 percent.* • *Iowa's performance on this measure has exceeded 99 percent for the past four years.* • *In addition, ACF expects the percentage of SSBG funding used for administrative costs to be 10 percent or less; this will be a formalized performance measure in the future. Iowa's average administrative cost use for the past five years is 8.9 percent.*	
SFY 2014 & 2015 Budget Drivers	For the past five years, Iowa has received an annual federal fiscal year SSBG award of approximately $16.6 million. In addition, approximately $12.9 million of TANF funds are transferred into SSBG to make nearly $29.6 million available to achieve the Iowa's annual intended use plan. Iowa allocates the grant award annually according to the chart depicted on the preceeding page. The department's recommendation for allocation of the SSBG in SFY14 and SFY15 is presented following this narrative. The key budget driver impacting the department's recommendation is MHDS Redesign. • In SFY13, $12,545,915 (42 percent) of SSBG funds will be used for Special Services – Disabled under the State Payment Program. • On July 1, 2013, residency replaces durational legal settlement in determining responsibility for non-Medicaid funded services. Nearly all persons currently on the SPP will have a county of responsibility determined for funding services. • For SFY14, $11,423,073 of SSBG is allocated for growth in county services and $1,122,842 of SSBG funding is retained by the department to settle final SFY13 SPP claims. • For SFY15, $12,545,915 of SSBG is allocated for growth in county services.	
	✓ *In SFY13, SSBG funding was used to support the State Payment Program, funding MHDS services for persons not covered by Medicaid as well as non-Medicaid services for persons covered by Medicaid.* ✓ *In SFY14 and SFY15, the vast majority of the SSBG funding used in SFY13 for the SPP will fund growth in county services.* ✓ *Up to 10 percent of TANF funds can be transferred to SSBG, however the percentage of TANF funds is decreasing due to other competing service needs.*	

IOWA DEPARTMENT OF HUMAN SERVICES
SOCIAL SERVICE BLOCK GRANT FOR SFY 2014

Iowa's FFY 2012 SSBG Award Equaled: $16,679,978

Appropriation	Detail of Funding	SFY 13 Total		Detail of Funding	SFY 14 Total
Field Operations		$6,375,369			$6,375,369
General Administration		$1,065,917			$1,065,917
County Administration		$676,125			$676,125
Child and Family Services		$835,652			$954,464
Volunteers		$75,052			$75,052
Local Purchase (to counties for MH)		$7,651,863			$0
State Cases		$0			$1,122,842
Support for County Services		$0			$6,529,021
Subtotal		$16,679,978			$16,798,790
TANF Transfer to SSBG		$12,962,008			$12,962,008
Field Operations	$6,608,812			$6,608,812	
General Administration	$770,156			$770,156	
Child and Family Services	$688,988			$688,988	
Support for County Services	$4,894,052			$4,894,052	
Total		$29,641,986			$29,760,798

IOWA DEPARTMENT OF HUMAN SERVICES
SOCIAL SERVICE BLOCK GRANT FOR SFY 2015

Iowa's FFY 2012 SSBG Award Equaled: $16,679,978

Appropriation	Detail of Funding	SFY 14 Total		Detail of Funding	SFY 15 Total
Field Operations		$6,375,369			$6,375,369
General Administration		$1,065,917			$1,065,917
County Administration		$676,125			$676,125
Child and Family Services		$954,464			$954,464
Volunteers		$75,052			$75,052
Local Purchase (to counties for MH)		$0			$0
State Cases		$1,122,842			$0
Support for County Services		$6,529,021			$7,651,863
Subtotal		$16,798,790			$16,798,790
TANF Transfer to SSBG		$12,962,008			$12,962,008
Field Operations	$6,608,812			$6,608,812	
General Administration	$770,156			$770,156	
Child and Family Services	$688,988			$688,988	
Support for County Services	$4,894,052			$4,894,052	
Total		$29,760,798			$29,760,798

Other State Funding Sources
SFY 2014/2015 Proposed Budget

Description	SFY 2014 Budget Request	SFY 2015 Budget Request
CFS - Detention Fund	$3,734,069	$3,734,069
Child Care - Child Care Facility Fund (Child Development Homes Fingerprinting)	$435,000	$51,343
Facilities - Mental Health Institutes Medicaid Transfer	$25,874,211	$25,874,211
Facilities - State Resource Centers Medicaid Transfer	$15,110,858	$14,200,532
FIP - State Share of Child Support Collections	$9,303,000	$9,303,000
General Administration - Food Assistance Recovery of Overpayments (state portion 50%)	$100,000	$100,000
IowaCare - IowaCare Fund	$55,229,000	$55,549,000
Medical Assistance - Health Care Trust Fund	$106,046,400	$106,046,400
Medical Assistance - CHIPRA Performance Bonus	$8,394,129	$0
Medical Assistance - Hospital Health Care Access Trust Fund	$33,876,000	$33,856,000
Medical Assistance - Palo Tax	$1,167,465	$1,167,465
Medical Assistance - Quality Assurance Trust Fund	$28,788,917	$28,788,917
Medical Contracts - Pharmaceutical Settlement Fund	$1,350,000	$0
Totals	**$289,409,049**	**$278,670,937**